

# **Delegation Request**

Please complete the following form. You may submit to the Township of Cavan Monaghan by either:

- \* Printing and faxing a copy to 705-932-3458
- \* Saving this file to your computer and emailing it to cpage@cavanmonaghan.net

Once your delegation request is received, the Clerk's Department will contact you to confirm receipt.

Date	Meeting date				
	November 29, 2021	g cuit	December 6, 2021		
Subject	Kawartha Downs Raceway and Shoreline Slots Revitalization and Proposed Residential Development				
Name	Richard Weldon, Managing Partner - Romspen Investment Corporation (RIC)				
Address	Suite 300 - 162 Cumberland Street				
Town / City	Toronto				
Province	Ontario	Postal Code	M5R 3N5		
Phone (daytime)	416-966-1100	Phone (evening)	416 856 7468 (Cell)		
Fax number	416-966-1161	Email address	richardweldon@romspen.com		
Do you require any Accessibility Accommodation?					
RIC (Moore Drive) Inc. and RIC (Highway 28) Inc. represented by: Richard Weldon, Managing Partner - Romspen Investment Corporation (RIC) Christian Chan, Planner - C2 Planning Land Use Planners					
Brief statement of issue or purpose of deputation:					

of the Kawartha Downs and Shoreline Slots Casino Site, and the proposed supporting residential development on the lands municipally known as 1382 County Road 28, 1490 County Road 28, and 1683 Moore Drive.

RIC (Moore Drive) Inc. and RIC (Highway 28) Inc. will present their request for Township Council to endorse a Minister's Zoning Order on the Subject Lands, as well as to provide a background description of the property and proposed revitalization

Personal information on this form is collected under the legal authority of the Municipal Act, as amended. The information is collected and maintained for the purpose of creating a record that is available to the general public, pursuant to Section 27 of the Municipal Freedom of Information and Protection of Privacy Act. Questions about this collection should be directed to the Township Clerk, Township of Cavan Monaghan 988 County Road 10, Millbrook, ON LOA 1G0 www.cavanmonaghan.net 705-932-9326

### Christian Chan, Planner

C2 PLANNING 138 – 157 Adelaide St. West M5H 4E7 Toronto ON



November 29, 2021

Yvette Hurley Chief Administrative Officer Township of Cavan Monaghan 988 Peterborough County Road 10 Millbrook ON LOA 1G0

Karen Ellis
Director of Planning
Planning Department
988 Peterborough County Road 10
Millbrook ON LOA 1G0

John Connolly
Executive Director of Planning and Development
Planning Department
988 Peterborough County Road 10
Millbrook ON LOA 1G0

lain Mudd Manager of Planning County of Peterborough 470 Water Street Peterborough ON K9H 3M3

Don Allin
Acting Manager
Plan Review and Permitting Services
Otonabee Region Conservation Authority
250 Milroy Drive
Peterborough ON K9H 7M9

RE: Request by RIC (Moore Drive) Inc. and RIC (Highway 28) Inc. for Minister's Zoning Order ("MZO"), Township of Cavan Monaghan, 1382 County Road 28, 1490 County Road 28, and 1683 Moore Drive ("Subject Lands")

This is a formal request for a Minister's Zoning Order for the Subject Lands concerning *RIC* (Moore Drive) Inc. and *RIC* (Highway 28) Inc.'s request for Township Council to endorse a Minister's Zoning Order on the Subject Lands, as well as to provide a background description of the property and proposed development. *RIC* (Moore Drive) Inc. and *RIC* (Highway 28) Inc. are the owners of approximately 108.15 hectares of land located south of Highway 115 and Peterborough County Road 28 comprising three

separate parcels including Part of Lots 22 and 23, Concession 8, in the Township of Cavan Monaghan in the County of Peterborough, described municipally as 1382 County Road 28, 1490 County Road 28, and 1683 Moore Drive, respectively (the "Subject Lands").

### **DESCRIPTION OF THE SUBJECT LANDS**

The Subject Lands are bordered by Moore Drive to the north, Peterborough County Road 28 to the east, Syer Line to the south, and lands used for agricultural uses and natural areas to the west. 1382 County Road 28 is developed with the Kawartha Downs Raceway and the Shoreline Slots, and the 1490 County Road 28 and 1683 Moore Drive are currently used for agricultural uses.

A portion of the parcels north and northwest of Kawartha Downs Raceway contains locally significant wetlands. The site also includes some watercourses. All of the Subject Lands are designated in the Township of Cavan Monaghan's Official Plan (2017 Consolidation) as "Commercial Entertainment," with portions of the Subject Lands as "Natural Linkage Area" and "Natural Core Area." The existing zoning for the Subject Lands is "C4 – Entertainment Commercial" and "A – Agricultural" under Township of Cavan Monaghan Zoning By-law No. 2018-58.

A map indicating the location of these lands is provided in Attachment "A."

We note that most of the Subject Lands are designated as "Commercial-Entertainment" in the Township's 2017 Official Plan. The areas designated "Commercial Entertainment" recognize the existing commercial entertainment complex known as Kawartha Downs Raceway and the Shoreline Slots north of the Hamlet of Fraserville. This designation allows an expansion of the commercial entertainment uses and encourages a clustering of commercial entertainment activities and land uses. The Commercial Entertainment designation permits: hotels and motels; meeting facilities; convention facilities; gaming facilities; theatres and entertainment auditoriums; and recreation facilities and supporting uses and services such as parking, restaurants, and associated accessory uses.

### LANDS SUBJECT TO THE MZO REQUEST

The MZO includes approximately 59.56 hectares of land, surrounded by lands designated for Commercial Entertainment, Rural Employment and Rural lands, Agricultural, Hamlets (Fraserville), and existing Natural Linkage and Natural Core Areas.

The concept plans for the Subject Lands include a total of 108.15 hectares (267.24 acres) described as follows (and illustrated in Attachment "A"). The total area of the Subject Lands is approximately 108.05 hectares. The total estimated developable area of the Subject Lands is between 24.9 hectares and 33.1 hectares, factoring in the varying levels of potential constraints. The actual developable areas have been and will be confirmed through the ongoing environmental work. A breakdown of each parcel and the developable area is provided in the table below:

Parcel	Owner	Municipal Address	Area (ha)
1	RIC (Highway 28) Inc.	1382 County Road 28	48.59
		(Kawartha Downs)	
2	RIC (Moore Drive) Inc.	1683 Moore Drive	41.49
3	RIC (Highway 28) Inc.	1490 County Road 28	18.07
		Total Area (ha)	108.15
		Total Developable	33.1
		Area (ha)	

### FORMAL MINISTER'S ZONING ORDER (MZO)

The Kawartha Downs lands and surrounding employment areas, including the Peterborough Airport, are important economically to the County, the Municipality of Cavan Monaghan and the Hamlet of Fraserville. While some residential growth is planned, there are few employment generators in Fraserville, other than the Kawartha Downs.

The lands subject to this MZO request and the adjacent airport lands provide a unique opportunity to expand and create more local employment and needed local commercial taxes. Along with the revitalization of the Kawartha Downs site, The MZO will also provide the regulatory context for the supportive residential development component of the northern portion of the Subject Lands. In addition, the proposed revitalization of the Kawartha Downs Raceway site will serve as an agriculturally-centred fairground.

The request will achieve the Township's Official Plan policy goals of continuous and orderly development of the community and employment within Cavan Monaghan. The proposal includes a residential component that will support the appropriate growth of the hamlet area and revitalization of the Kawartha Downs site. The request is consistent with the policies of the PPS and conforms to the Growth Plan, which recognizes settlement areas as the focus of growth and development. The proposal achieves all of the above by:

- Allowing the expansion of employment opportunities on the Kawartha Downs site;
- Complementing and assisting in the expansion of employment uses at and near the Peterborough Airport;
- Proposing no development on the lands that are designated as naturally-sensitive areas;
- Improving the municipality's financial position in taxation;
- Accelerating the provision of servicing to important employment areas without using municipal funding; and
- Contributing to the availability of housing options in the area.

### STUDIES AND PLANS SUBMITTED WITH THE MZO REQUEST

The studies, plans and documents supporting the MZO request are completed as follows:

- Topographical Survey of Kawartha Downs by IBW Surveyors, dated February 16, 2018
- Boundary Survey of Part of Lot 23, Concession 9 Geographic Township of Cavan, Township of Cavan Monaghan, County of Peterborough by IBW Surveyors, dated November 17, 2017
- Boundary Survey of Part of Lots 22 & 23, Concession 8 Geographic Township of Cavan, Township of Cavan Monaghan, County of Peterborough by IBW Surveyors, dated April 12, 2021
- Site Master Plan by MacLennan Jaunkalns Miller Architects, dated October 21, 2021
- Site Aerial Renderings by MacLennan Jaunkalns Miller Architects, dated October 21, 2021
- Traffic Impact Study, by D.M. Wills Associates Limited, dated November 2021
- Geotechnical Investigation Report by Cambium Inc., dated September 2, 2021
- Phase I Environmental Site Assessments by Cambium Inc., dated August 4, 2021
- Phase II Environmental Site Assessment by Cambium Inc., dated September 21, 2021
- On-Site Water Supply Summary Report and Hydrogeological Assessment Report by Cambium Inc., dated October 14, 2021

- Wastewater Feasibility Study and Hydrogeological Assessment by Cambium Inc., dated
   October 14, 2021
- Well Records by Strata Soil Sampling, dated July 22, 2021
- Noise Control Feasibility Study by SS Wilson Associates, dated November 23, 2021
- Environmental Impact Study with Species at Risk Assessment by Cambium, dated October 7,
   2021

In addition, the following reports are being finalized and will be submitted before year's end:

- Functional Servicing Report by Clearford ASI Incorporated
- Archaeological Assessment by Northeastern Archaeological Consultants
- Storm Water Management Report by Cambium Inc.
- Agricultural Impact Statement by Clark Consulting Services
- Fiscal Impact Study/Statement by Watson and Associates

### INDIGENOUS CONSULTATION

Consultation and ongoing communication with the Curve Lake and Hiawatha First Nations will continue throughout the planning process. An Indigenous engagement consulting firm will be engaged to provide consultation with the First Nations. The MZO request shall not in any way prevent or hinder open and negotiated conversations with both Indigenous peoples.

### CONCEPT PLANS SUPPORTING THE MZO

Concept Plans by MJMA Architecture and Design (Attachment "B") have been prepared to illustrate the vision for revitalizing the Kawartha Downs Raceway and the Shoreline Slots lands. These plans include a revitalized commercial entertainment facility that proposes a new Southern Ontario Agricultural Fairground. The proposal includes a tractor pull, indoor and outdoor concert facilities, and a multipurpose community-use building. A hotel component will complement the entertainment facility and fulfill the needs of the expanding airport to the east of the Subject Lands. The concept also proposes developing the vacant lands located at 1382 County Road 28, 1490 County Road 28 and 1683 Moore Drive with a residential plan of subdivision and the revitalization of portions of the existing Kawartha Downs Raceway and the Shoreline Slots.

### **DESCRIPTION OF THE PROPOSED PLANS AND PROPOSED USES**

The Kawartha Downs Raceway and Shoreline Slots Casino will be revitalized by proposing the following:

- A new hotel;
- Expanded casino uses;
- Soccer fields;
- An outdoor concert and entertainment amphitheatre;
- A multi-purpose indoor concert facility and well as a needed sports facility;
- Overflow parking lot that will accommodate the proposed Southern Ontario Agricultural Fairgrounds;

- A tractor pull track; and
- Additional facilities to support a regional agricultural fair and tourism space on the site.

The Project's residential component will serve the housing needs of the employees of the jobs created by Kawartha Downs revitalization and others to the expanded Commercial Entertainment facility. The diverse housing stock in terms of type, tenure, density and affordability is required to meet the varied needs of residents and the community. The additional density can be accommodated by a simple reallocation of existing density from the Millbrook area to this new employment hub to provide substantial economic and community benefits to Cavan Monaghan.

The Concept Plans include the following low-rise residential development components:

- The development of 193 townhouses, centrally located in the residential subdivision;
- The development of 272 semi-detached homes; and
- The development of 123 detached homes;

The residential development component will provide 588 new dwelling units and will provide a mix of housing opportunities in the Township of Cavan Monaghan. They will be fully serviced, with street trees and sidewalks on both sides of the newly constructed streets. The proposed dwellings will meet the policy goals of the Township for new housing developments providing a range of housing sizes and designs, offering housing opportunities ad a range of prices in the marketplace.

The proposed uses would have linkages to the existing road network on County Road 28 and Moore Drive. The proposal has been designed to preserve natural features, including the adjacent Natural Core Linkage and Natural Core Areas within and surrounding the Subject Lands to the west. These lands would remain protected and could be transferred to an appropriate authority at no cost. Future development of the Subject Lands would consider further consultation with Municipal and Regional Staff, the Otonobee Region Conservation Authority and First Nations regarding the natural environment and archaeological resources. A large portion of the lands have already been archaeologically and environmentally evaluated, and as such, the appropriate studies have been undertaken to ensure that this MZO request would not violate the environmental and archaeological protection of the Subject Lands.

### **ALIGNMENT WITH TOWNSHIP OBJECTIVES**

The requested MZO would facilitate growth to the Township of Cavan Monaghan, near Highway 115 and the Peterborough Airport, which recently expanded to accommodate larger aircraft such as the Airbus A320 and Boeing 737. The proposal will also support the revitalization of the Kawartha Downs Raceway and the Shoreline Slots lands as a year-round, multi-use Commercial Entertainment facility. RIC commits to provide additional private services to service the proposal, where required.

The proposal considers that existing infrastructure has already been planned in anticipation of the development of the Subject Lands for Commercial Entertainment land uses, as designated in the Township's Official Plan. The sanitary sewer on County Road 28 will provide for future servicing south from Highway 115, along with road improvements to service the Peterborough Airport. Site servicing for the project is anticipated to proceed by private and municipal water and sewer by extending existing infrastructure to the Subject Lands. The provision of private and public services, are being

planned to service the Project. Further discussions with the Township would be undertaken to confirm community uses to service the new population. The Subject Lands can be serviced from sanitary and water systems on County Road 28, which would also serve the airport.

With the Subject Lands being all under the ownership of *RIC*, any infrastructure can be planned comprehensively, such as stormwater and wastewater management and functional site servicing. Agreements would also be secured through the residential plan of subdivision for 1683 Moore Drive and 1490 County Road 28 in a comprehensive and consolidated fashion that would result in efficiencies for development.

The requested MZO would support the objectives of providing a mix of housing, protection of natural features, and stimulating economic development in the vicinity of the Peterborough Airport by consolidating the employment uses on the Subject Lands. There are no land use and built form compatibility issues with the Peterborough Airport, such as development within the Noise Exposure Forecast (NEF) contours or federal height restrictions associated with the airport. The MZO will provide the opportunity for the Township to secure additional housing options in varied forms of low-rise residential dwelling units. It will benefit from the revitalization of the Kawartha Downs Raceway through the development agreements and the ensuing Planning Act applications required to realize the revitalization and residential development concepts.

The following commitments have been made by RIC (Moore Drive) Inc. and RIC (Highway 28) Inc.:

- To the payment and provision of all up-front costs and fees typical of redevelopment and new development, and the proportionate share of RIC (Moore Drive) Inc. and RIC (Highway 28) Inc.'s infrastructure and servicing costs associated with the proposed development;
- To undertake the entire revitalization and development, including the hotel, concert hall, agricultural fairgrounds, and residential development;
- To undertake the expansion and improvement of the existing horse racing facilities, subject to the necessary planning and regulatory approvals, including site plan approval in accordance with the policies of the Official Plan.
- To ensure the continued and ongoing consultations with the First Nations of Curve Lake and Hiawatha Indigenous peoples.
- To commit to bringing services to the Peterborough Airport, recognizing the unique opportunity to service the airport and development lands associated with the airport that will benefit the entire county and beyond.
- To obtain all required Planning Act approvals to realize the proposed development;
- To review and fulfill the usual Township and County conditions of development approval applied to residential subdivisions and Commercial Entertainment development;
- To protect the areas identified by the Environmental Impact Study, ensuring that the environmentally sensitive areas will not be intruded upon;

- To review and fulfill the usual conditions of development approval from other agencies and stakeholders, including but not limited to the County of Peterborough, Otonobee Region Conservation Authority, OMAFRA, MTO, and First Nations; and
- To commit to any community benefits offered to the community through Agreements with the Township.

The residential development will not proceed until such time that the revitalization of the entertainment component is completed.

There will be no residential development until an agreed municipal servicing plan for the Subject Lands is signed.

THE PROPOSAL IS CONSISTENT WITH PROVINCIAL POLICY STATEMENT 2020 ("PPS") AND DOES NOT CONFLICT AND CONFORMS TO A PLACE TO GROW: A GROWTH PLAN FOR THE GREATER GOLDEN HORSESHOE (AUGUST 2020 CONSOLIDATION) ("GROWTH PLAN")

Revitalization of the Kawartha Downs Raceway and the Shoreline Slots:

The proposed revitalization of the Kawartha Downs site conforms to the Commercial Entertainment policies in the Township's Official Plan. It proposes the expansion of employment uses on the Kawartha Downs Raceway and Shoreline Slots site. As such, the proposed revitalization of the Kawartha Downs Raceway and the Shoreline Slots lands is already consistent with the relevant policies of the PPS, including the employment policies, and conforms to the applicable policies of the Growth Plan.

Policy 1.1.5.3 of the PPS provides that recreational, tourism and other economic opportunities should be promoted on rural lands in municipalities. By supporting the MZO, the proposed revitalization of the Kawartha Downs lands will achieve the policy objective of promoting recreational, tourism and other economic opportunities in Cavan Monaghan. Regarding PPS Employment Policies (1.3.1, 1.3.2.1), by supporting the revitalization of the Subject Lands, the Township Council will plan for, protect and preserve the existing Kawartha Downs as an employment area for current and future uses.

Regarding the Growth Plan, the proposed revitalization of the Subject Lands conforms to the relevant policies, including the Employment Policies contained in Section 2.2.5. The proposed revitalization of the Subject Lands makes more efficient use of existing and underutilized employment lands and will increase employment densities. It also proposes integrating and aligning the Township's land use planning and economic development goals and strategies to retain and attract investment and employment.

Proposed Residential Development north of the Kawartha Downs Raceway and the Shoreline Slots lands:

A low-rise residential subdivision is proposed to support the revitalization of the Kawartha Downs Raceway and the Shoreline Slots site. The natural areas on the Subject Lands will provide a buffer between the residential development and the existing Raceway. The existence of residential uses to the south of the Kawartha Downs entertainment complex, over the last 50 years, has proven the land use compatibility between those land uses. The proposed rezoning of the portion of the Subject Lands proposed to be developed with a residential subdivision represents a settlement area boundary expansion. Under the policies of the PPS, a settlement area boundary expansion occurring outside of a

municipal comprehensive review is typically only permitted where it represents an adjustment to the boundary, and there is no net increase of land within the settlement area. The policies of the Growth Plan permit minor rounding out of settlement areas.

The MZO for the residential development is paramount to the success of the proposed revitalization of the Kawartha Downs Raceway and the Shoreline Slots lands. 1490 County Road 28 and 1683 Moore Drive are currently zoned as Agricultural lands in Cavan Monaghan's Zoning By-law No. 2018-058. In the Township's Official Plan, they are designated as Commercial Entertainment, continuing the Commercial Entertainment land use designation northwards from the Kawartha Downs Raceway and the Shoreline Slots site (1382 County Road 28).

The Subject Lands are located outside settlement areas and outside of any prime agricultural area, and as such, are defined as *rural lands* in both the PPS and Growth Plan. In the PPS, the Subject Lands are also defined as *rural areas*.

With respect to rural areas, the PPS provides the following direction in Section 1.1.4 Rural Areas in Municipalities:

Policy 1.1.4.1 Healthy, integrated and viable rural areas should be supported by: c) accommodating an appropriate range and mix of housing in rural settlement areas;

- 1.1.4.2 In rural areas, rural settlement areas shall be the focus of growth and development and their vitality and regeneration shall be promoted.
- 1.1.4.3 When directing development in rural settlement areas in accordance with policy 1.1.3, planning authorities shall give consideration to rural characteristics, the scale of development and the provision of appropriate service levels.
- 1.1.4.4 Growth and development may be directed to rural lands in accordance with policy 1.1.5, including where a municipality does not have a settlement area.

PPS Policy 1.1.5.2. permits residential development and lot creation on rural lands in municipalities that are locally appropriate. In our opinion, the proposed residential development is locally appropriate. It will support the achievement and operation of the revitalized Kawartha Downs Raceway and the Shoreline Slots lands by providing a residential development that will contribute to achieving the County's residential population targets provided in the Growth Plan through to 2051, by allowing the available growth to be shifted within the Township.

Regarding PPS Policy 1.1.5.5, the proposed residential development is appropriate for the planned and available infrastructure. As stated above, the sanitary sewer on County Road 28 will provide for future servicing south from Highway 115 and road improvements to service the Peterborough Airport. Site servicing for the project is anticipated to proceed by municipal water and sewer by extending existing infrastructure to the Subject Lands. RIC (Moore Drive) Inc. and RIC (Highway 28) Inc. also commit to the payment of any costs and fees typical of redevelopment and new development, and the proportionate share of RIC (Moore Drive) Inc. and RIC (Highway 28) Inc.'s infrastructure and servicing costs associated with the proposed development.

PPS Policy 1.1.5.8 requires that new land uses, including the creation of lots and new or expanding livestock facilities, shall comply with the minimum distance separation (MSD) formulae. The proposed residential uses will comply with the MSD formulae to reduce incompatibility concerns about odour from livestock facilities. In this case, the MDS 1 Formulae (Formulae and Guidelines for Livestock Facility and Anaerobic Digester Odour Setbacks, Publication 853, Ministry of Agriculture, Food and Rural Affairs) is required to be applied as the proposal is to rezone and eventually redesignate land to permit development in rural lands presently zoned or designated for agricultural use. The zoning of the lands proposed for the residential development, and the properties surrounding the lands, are zoned for Agricultural uses. There are no abutting livestock facilities that are impacted by the expansion area. The lands further west abutting the proposed development do not contain any livestock operations. A review of lands abutting the Subject Lands do not reveal any livestock operations or agricultural buildings that have the potential to house livestock.

The proposed residential uses are proposing the conversion of the lands currently designated for employment uses to non-employment (residential) land uses. As such, PPS Policy 1.3.2.5 and Growth Plan Policy 2.2.5.10 a) applies: the lands within existing employment areas may be converted to a designation that permits non-employment uses, provided that the area has not been identified as provincially significant through a provincial plan exercise or as regionally significant by a regional economic development corporation working together with affected upper and single-tier municipalities and subject to the following:

### (PPS Policy 1.3.2.5)

- a) there is an identified need for the conversion and the land is not required for employment purposes over the long term;
- b) the proposed uses would not adversely affect the overall viability of the employment area; and
- c) existing or planned infrastructure and public service facilities are available to accommodate the proposed uses.

### (Growth Plan Policy 2.2.5.10 a)

Notwithstanding policy 2.2.5.9, until the next municipal comprehensive review, lands within existing employment areas may be converted to a designation that permits non-employment uses, provided the conversion would:

a) satisfy the requirements of policy 2.2.5.9 a), d) and e);

(Policy 2.2.5.9 a) there is a need for the conversion; d) the proposed uses would not adversely affect the overall viability of the employment are or the achievement of the minimum intensification and density targets of this Plan, as well as the other policies of this Plan; and e) there are existing or planned infrastructure and public service facilities to accommodate the proposed uses.)

- b) maintain a significant number of jobs on those lands through the establishment of development criteria and;
- c) not include any part of an employment area identified as a provincially significant employment zone unless the part of the employment area is located within a major transit station area as delineated in accordance with the policies in subsection 2.2.4.

1490 County Road 28 and 1683 Moore Drive are not identified as provincially significant, for example, as a *Provincially Significant Employment Zone* ("PSEZ") by the Minister of Municipal Affairs and Housing ("MMAH"). The lands are not designated as PSEZ's, so Growth Plan Employment Policy 2.2.5.10 c) does not apply. In this case, proposals for conversions of the employment lands for non-employment uses are permissible, subject to consistency with the PPS and conformity with the Growth Plan's employment areas conversion policies. The lands are also not identified as being regionally significant by Peterborough & the Kawarthas Economic Development. The proposal concentrates employment uses on a portion of the lands while proposing residential development to financially support it.

Regarding PPS Policy 1.3.2.5 a) and Growth Plan Policy 2.2.5.9 a), in our opinion, there is an identified need for the conversion in that new residential development will be provided to achieve the Growth Plan's population target through an additional 82,000 residents in the County through to 2051, and supporting the additional 26,000 jobs to be added to Peterborough County through the revitalization of the Kawartha Downs Raceway and the Shoreline Slots as part of the development proposal.

Regarding PPS Policy 1.3.2.5 b) and Growth Plan Policy 2.2.5.9 d), in our opinion, the proposed residential development would not adversely affect the overall viability of the adjacent northerly rural employment areas. The land uses permitted in the Township's Official Plan north of the proposed residential development include agriculturally related industrial uses, processing and storage of agricultural commodities, light manufacturing, processing of semi-manufactured goods, assembly of manufactured goods, warehousing, wholesale distribution centres, transportation terminals, accessory professional or business offices and research facilities, small scale restaurants, auto repair and rental operations and business service and supply operations. Additionally, essential residences for the owner, caretaker or security officials may be permitted on Rural Employment lands. These Rural Employment uses are considered commercial service and light industrial uses. In some cases, the permitted industrial uses are at most Class 1 Industrial Uses under the Ministry of Environment and Climate Change's D-6-1 Series Guidelines Industrial Categorization Criteria. The D-Series Guidelines provide that the minimum separation distances to Class 1 Industrial Uses are 20 metres, with a potential influence area of 70 metres. The proposed residential subdivision will be located more than 20 metres from any adjacent northerly Rural Employment lands lot line. As such, the proposal will not adversely affect the overall viability of the northerly Rural Employment Lands. The existing Commercial Entertainment land use designation for 1490 County Road 28 and 1683 Moore Drive permits hotels and motels, which provide overnight accommodation. This, in our opinion, is considered a sensitive commercial service land use, similar in context as residential uses which are sensitive land uses.

Regarding PPS Policy 1.3.2.5 c) and Growth Plan Policy 2.5.9 e), there are existing infrastructure and public service facilities to accommodate the proposed uses. Where there is any stated need for additional infrastructure and public service facilities to accommodate the proposed residential development, RIC (Moore Drive) Inc. and RIC (Highway 28) Inc. commits to working with the Municipalities, the Otonobee Region Conservation Authority, First Nations and the Province to provide additional or required infrastructure and public service facilities that would be identified through the review of the appurtenant Planning Act applications should the requested MZO be approved by the Minister.

Regarding Growth Plan Policy 2.2.5.10 b), the proposed residential development will support the revitalization of the Kawartha Downs Raceway and the Shoreline Slots site, in that a significant number of jobs will be maintained, and more employment provided as part of the expanded Commercial

Entertainment complex to the south of the residentially-developed portion of the Subject Lands. The revitalization of the Kawartha Downs Raceway and the Shoreline Slots proposes a maximization of the employment potential of the lands as part of the intensified Commercial Entertainment use. At the same time, the residential subdivision proposal will provide a significant number of construction jobs and ancillary maintenance work and continued servicing jobs when the entire development is realized.

The Subject Lands are considered as *rural lands* in the Growth Plan. The requested MZO for the residential component of the development proposes an adjustment to the *rural settlement* boundaries for the Fraserville Hamlet to include the Subject Lands and such Policies for the expansion of the settlement arear boundaries apply. To this regard, Policy 2.2.8.5 provides that a boundary expansion may occur in advance of a municipal comprehensive review to consider a number of factors.

Regarding Policy 2.2.8.5 a), the revitalization of the Kawartha Downs site will provide hundreds of new jobs. The residential component, proposing 588 new dwelling units considers an average household size of 2.7 persons per household for Cavan Monaghan (2016 Census). The residential component represents a minimum density of 47 residents per hectare and therefore achieves at least the minimum density target of 40 residents and jobs combined per hectare.

Regarding Policy 2.2.8.5 b), the supporting documents to the MZO request will demonstrate that the applicable criteria of 2.2.8.3 will be satisfied for the proposed expansion of the settlement area boundary, especially in that key hydrologic areas and the Natural Heritage System will remain undeveloped.

Regarding Policy 2.2.8.5 c) the affected settlement area, the Hamlet of Fraserville, is in a rural settlement area, however, the proposal is to extend the growth targeted for the Millbrook Urban Settlement Area to Fraserville, as part of the residential development component. The Millbrook Settlement Area growth plan population and employment targets are allocated by the County of Peterborough through to 2041, whereas the Growth Plan (2020 Consolidation) now provides distribution of population and employment targets through to 2051. The additional growth target allocations are effectively provided in the Township as part of the proposed revitalization of the Kawartha Downs and Raceway site and in the proposed residential development.

Regarding Policy 2.2.8.5 d) the existing settlement area of Fraserville is not serviced by municipal water and wastewater service, however the existing Kawartha Downs site already has wastewater servicing, as well as that the engineering reports conclude that there is available well water to supply the residential development. Any improvements to the municipal servicing to the Subject Lands will be provided with servicing upgrades that are proposed as part of RIC's commitments as outlined above.

Regarding 2.2.8.5. e) the additional lands will be fully accounted for in the land needs assessment in the next municipal comprehensive review, which will align with the Growth Plan target allocations through to 2051.

As the residential component of the development proposes a new *rural settlement*, Growth Plan Policy 2.2.9.7 provides that minor adjustments may be made to the boundaries of *rural settlements* outside of a municipal comprehensive review, subject to the following:

a) the affected settlement area is not in the Greenbelt Area;

- b) the change would constitute minor rounding out of existing development, in keeping with the rural character of the area;
- c) confirmation that water and wastewater servicing can be provided in an appropriate manner that is suitable for the long-term with no negative impacts on water; and
- d) Sections 2 (Wise Use and Management of Resources) and 3 (Protecting Public Health and Safety) of the PPS are applied.

It is our opinion that a minor expansion to the rural settlement areas, as proposed through the subject MZO, is intended to be permitted via the direction of the Growth Plan. As per Section 2.2.9.7 of the Growth Plan, such an expansion may be permitted provided that the lands are not within the Greenbelt; the rounding out is in keeping with the rural character as it will include the horse race track grounds and proposes new agricultural fairgrounds. Appropriate existing municipal and additional private servicing will be provided, and the policies of Sections 2 and 3 of the PPS are applied. The policies of the Township's Official Plan, which, while generally requiring a comprehensive review for settlement area expansions, also promote growth in hamlets through minor rounding out of the rural settlement area boundaries. Although not currently within a delineated settlement area, the proposal is on lands that have been designated in the Township's Official Plan for development: to permit the expansion of Commercial-Entertainment land uses on the entirety of the Subject Lands.

Regarding Growth Plan Policy 2.2.9.7 a) the affected settlement area is not in the Greenbelt Area; b) the change would round out the existing Fraserville Hamlet, adding the Commercial Entertainment-designated lands adjacent and to the north of it, which will include the Kawartha Downs Raceway and the Shoreline Slots as well as the proposed residential development; c) the servicing studies submitted in support of the MZO request show that water and wastewater servicing can be provided in an appropriate manner that is suitable for the long-term with no negative impacts on water; and d) Sections 2 (Wise Use and Management of Resources) and 3 (Protecting Public Health and Safety) of the PPS are applied.

PPS Section 2.0 contains policies for the protection of natural heritage, water, agriculture, minerals and petroleum, mineral aggregate resources, cultural heritage, and their protection for the long term. The revitalization of the Kawartha Downs Raceway and the Shoreline Slots site and the residential subdivision proposes no development on any natural heritage features, provincially significant wetlands and woodlands, or on any lands designated as Oak Ridges Moraine Areas, Aquifers, Wellheads, Significant Aggregate Resources, Natural Linkage, Natural Core Areas, and Prime Agriculture in the Township's Official Plan. The lands have been subject to an archaeological phase 1 analysis to address any cultural heritage and archaeological considerations. An agricultural impact assessment will be provided for review by Municipal and Regional Staff, given the Subject Lands' proximity to rural agricultural areas. The Otonobee Region Conservation Authority will be consulted as part of the future Planning Act applications that would arise should the Minister approve the requested MZO. To this end, the proposal is consistent with the Policies contained in Section 2.0 of the PPS.

PPS Section 3.0 contains policies regarding natural and human-made hazards. The lands are not considered hazard lands nor lands that are identified by the Township's Official Plan as having flooding and/or erosion hazards, nor have the lands been identified as mine hazards; oil, gas and salt hazards; former mineral mining operations, mineral aggregate operations or petroleum resource operations. The PPS Section 3.0, in this case, does not apply.

With all of the above and in our opinion, the proposed revitalization of the Kawartha Downs Raceway and the Shoreline Slots and the proposed residential development conform to Growth Plan Policy 2.2.9.7. The location for the proposed residential subdivision is appropriate and compatible, being in proximity and north of the existing hamlet of Fraserville boundaries, with public road access. In our opinion, the expansion of the Fraserville Hamlet boundary to include the Subject Lands is justified. Intensification, environmental preservation, increasing housing supply, and efficient use of infrastructure are the main priorities of the Province.

### **COUNCIL RESOLUTION**

We respectfully request that Cavan Monaghan's Township Council adopt resolutions to advance and support RIC (Moore Drive) Inc. and RIC (Highway 28) Inc. MZO request, in that:

- (1) The Township of Cavan Monaghan Council supports the request from RIC (Moore Drive) Inc. and RIC (Highway 28) Inc. for a Minister's Zoning Order (MZO) on 108.15 hectares of lands outlined in Appendix "A,"
- (2) The Township of Cavan Monaghan Staff are requested to work with RIC (Moore Drive) Inc. and RIC (Highway 28) Inc.'s proposal and to prepare a draft redevelopment agreement acceptable to both parties, and that the draft agreement be forwarded to Council in early 2022.

### **CONCLUSION**

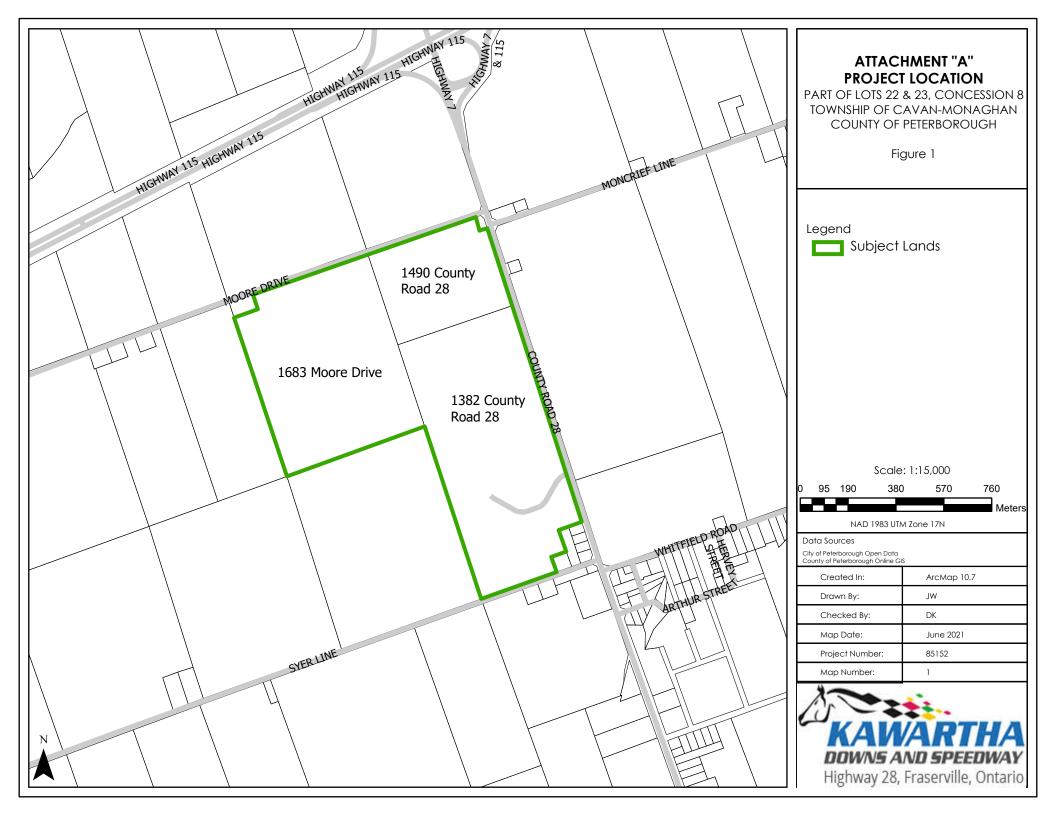
We trust that the foregoing provides the Township of Cavan Monaghan with the information necessary to evaluate and advance this MZO request. If I can be of further assistance, please call me at 416-858-2254 or contact me by email at Christian@c2planning.com.

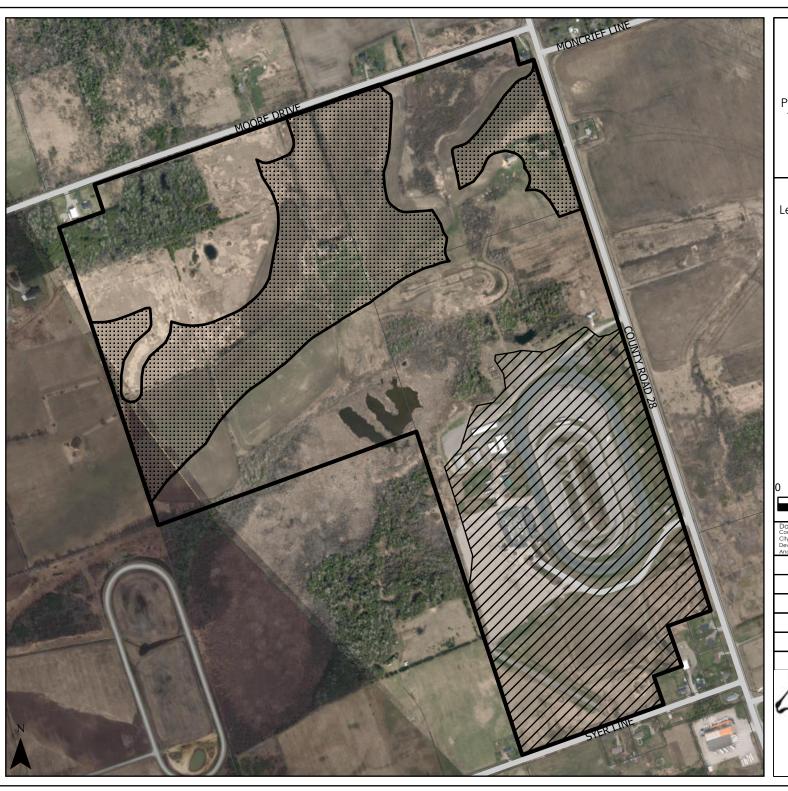
Regards,

Christian Chan, Planner

416-858-2254 christian@c2planning.com

C2 PLANNING - Land Use Planners





# ATTACHMENT "B" LOCATION OF PROPOSED DEVELOPMENT

PART OF LOTS 22 & 23, CONCESSION 8 TOWNSHIP OF CAVAN-MONAGHAN COUNTY OF PETERBOROUGH Figure 2

Legend

Subject Lands

Proposed Residential Development Area

Proposed Employment Development Area

Scale: 1:8,000

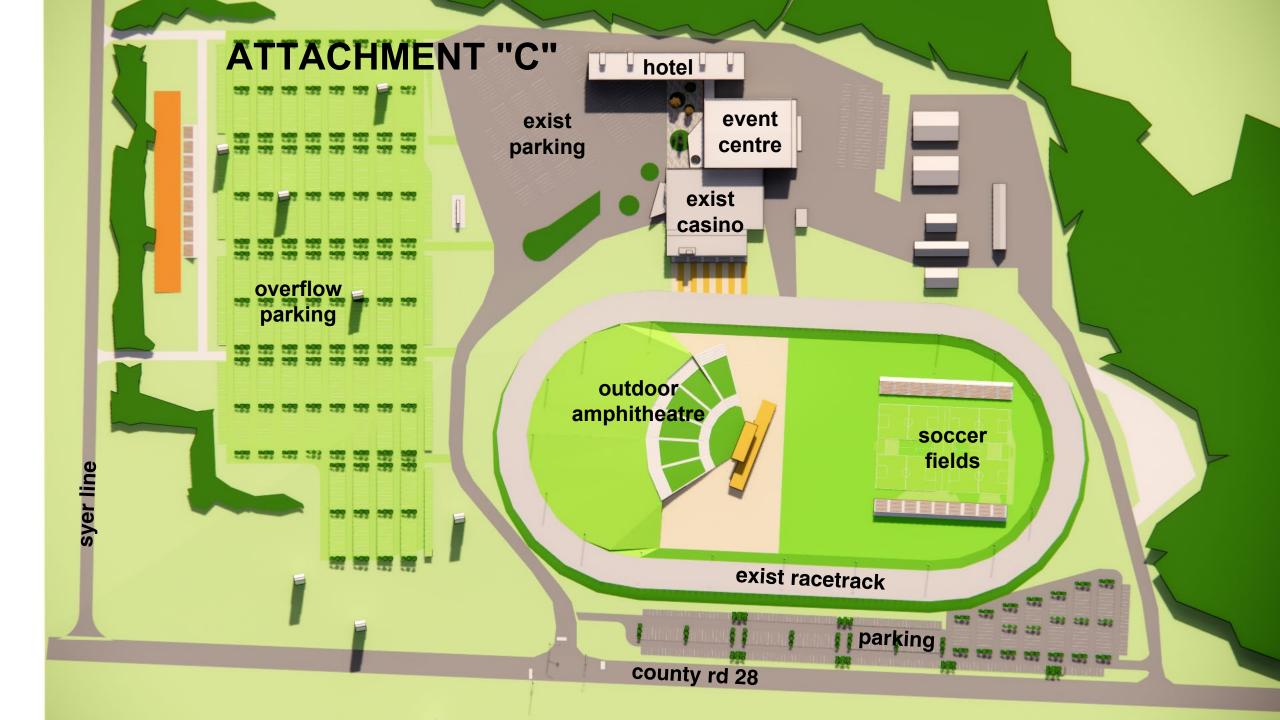
50 100 200 300 400 Meters

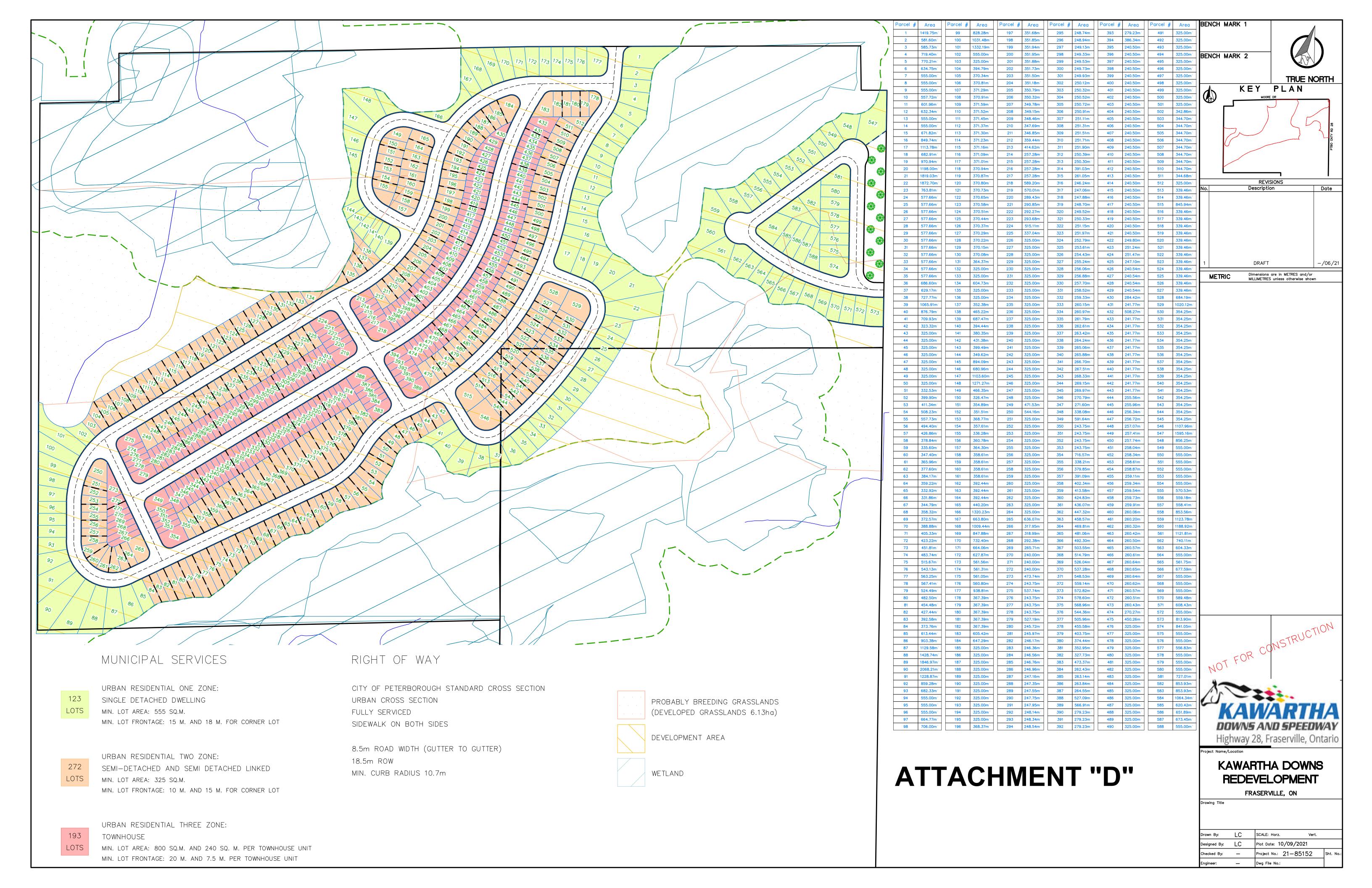
Data Sources
County of Peterborough Online GIS
City of Peterborough, Peterborough, Maxar
Developable Area Least Constraints Figure 3 of Preliminary Constraints
Analysis by Cemblum, dated April 2021.

Created In:	ArcMap 10.7
Drawn By:	JM
Checked By:	DK
Map Date:	June 2021
Project Number:	85152
Map Number:	2



# entainment





### ATTACHMENT "E"

### **ONTARIO REGULATION**

made under the

### **PLANNING ACT**

### ZONING ORDER – TOWNSHIP OF CAVAN MONAGHAN, COUNTY OF PETERBOROUGH

### Definition

1. In this Order.

"Zoning By-law" means Zoning By-Law No. 2018-058 of the Township of Cavan Monahan, County of Peterborough, as may be amended.

### **Application**

**2.** This Order applies to lands in the Township of Cavan Monahan, County of Peterborough, in the Province of Ontario, being the lands outlined in red on a map numbered XX and filed at the Toronto office of the Ministry of Municipal Affairs and Housing located at 777 Bay Street.

### **Urban Residential One Zone**

- **3.** (1) This section applies to the lands located in the area shown as Urban Residential One Zone on the map described in Section 2.
- (2) Every use of land and every erection, location or use of any building or structure is prohibited on the lands described in subsection (1), except for,
  - a) Single Detached Dwelling
- (3) Only the following zoning requirements apply to the use permitted under clause 3(2)(a):
  - 1. Minimum Lot Area: 555m<sup>2</sup>.
  - 2. Minimum Lot Frontage: 15.0 metres, and 18.0 metres for a corner lot
  - 3. Maximum Building Height: 11.0 metres
  - 4. Maximum lot coverage for all buildings: 50%
  - 5. Minimum Landscaped Open Space: 30%
  - 6. Minimum Yard Setbacks are:
    - i. Front 6.0 metres)
    - ii. Exterior Side 6.0 metres
    - iii. Interior Side 2.0 metres
    - iv. Rear 6.0 metres
  - 7. The wall of the principal building or porch must be located no more than 1.0 metres farther from the front lot line than the wall of the attached private garage facing the front lot line.
  - 8. In a side yard where there is an attached private garage or attached carport, the minimum interior side yard width shall be 1.25 metres plus 0.5 metres for every storey or portion thereof above the first storey.

### **Urban Residential Two Zone**

- **4.** (1) This section applies to the lands located in the area shown as Urban Residential Two Zone on the map described in Section 2.
- (2) Every use of land and every erection, location or use of any building or structure is prohibited on the lands described in subsection (1), except for,

- a) Semi-Detached Dwelling and Semi-Detached Linked Dwelling
- (3) Only the following zoning requirements apply to the use permitted under clause 4(2)(a):
  - 1. Minimum Lot Area: 325m<sup>2</sup>.
  - 2. Minimum Lot Frontage: 10.0 metres, and 15.0 metres for a corner lot
  - 3. Maximum Building Height: 11.0 metres
  - 4. Maximum lot coverage for all buildings: 50%
  - 5. Minimum Landscaped Open Space: 30%
  - 6. Minimum Yard Setbacks are:
    - i. Front 6.0 metres
    - ii. Exterior Side 6.0 metres
    - iii. Interior Side 1.2 metres
    - iv. Rear 6.0 metres
  - 7. The wall of the principal building or porch must be located no more than 1.0 metres farther from the front lot line than the wall of the attached private garage facing the front lot line.
  - 8. Where a dwelling unit is attached to an adjoining dwelling unit, the minimum requirement is nil.

### **Urban Residential Three Zone**

- **5.** (1) This section applies to the lands located in the area shown as Urban Residential Three Zone on the map described in Section 2.
- (2) Every use of land and every erection, location or use of any building or structure is prohibited on the lands described in subsection (1), except for,
  - a) Townhouse Dwelling
- (3) Only the following zoning requirements apply to the use permitted under clause 5(2)(a):
  - 1. Minimum Lot Area: 800m<sup>2</sup> and 240m<sup>2</sup> per Townhouse Dwelling Unit
  - 2. Minimum Lot Frontage: 20.0 metres, and 7.5 metres for per Townhouse Dwelling Unit
  - 3. Maximum Building Height: 11.0 metres
  - 4. Maximum lot coverage for all buildings: 50%
  - 5. Minimum Landscaped Open Space: 20%
  - 6. Minimum Yard Setbacks are:
    - i. Front 6.0 metres
    - ii. Exterior Side 2.5 metres
    - iii. Interior Side 1.2 metres
    - iv.Rear 6.0 metres
  - 7. Notwithstanding the above interior side yard setback, this requirement shall not apply to the common wall between townhouse units.
  - 8. The wall of the principal building or porch must be located no more than 1.0 metres farther from the front lot line than the wall of the attached private garage facing the front lot line.
  - 9. Where a dwelling unit is attached to an adjoining dwelling unit, the minimum requirement is nil.

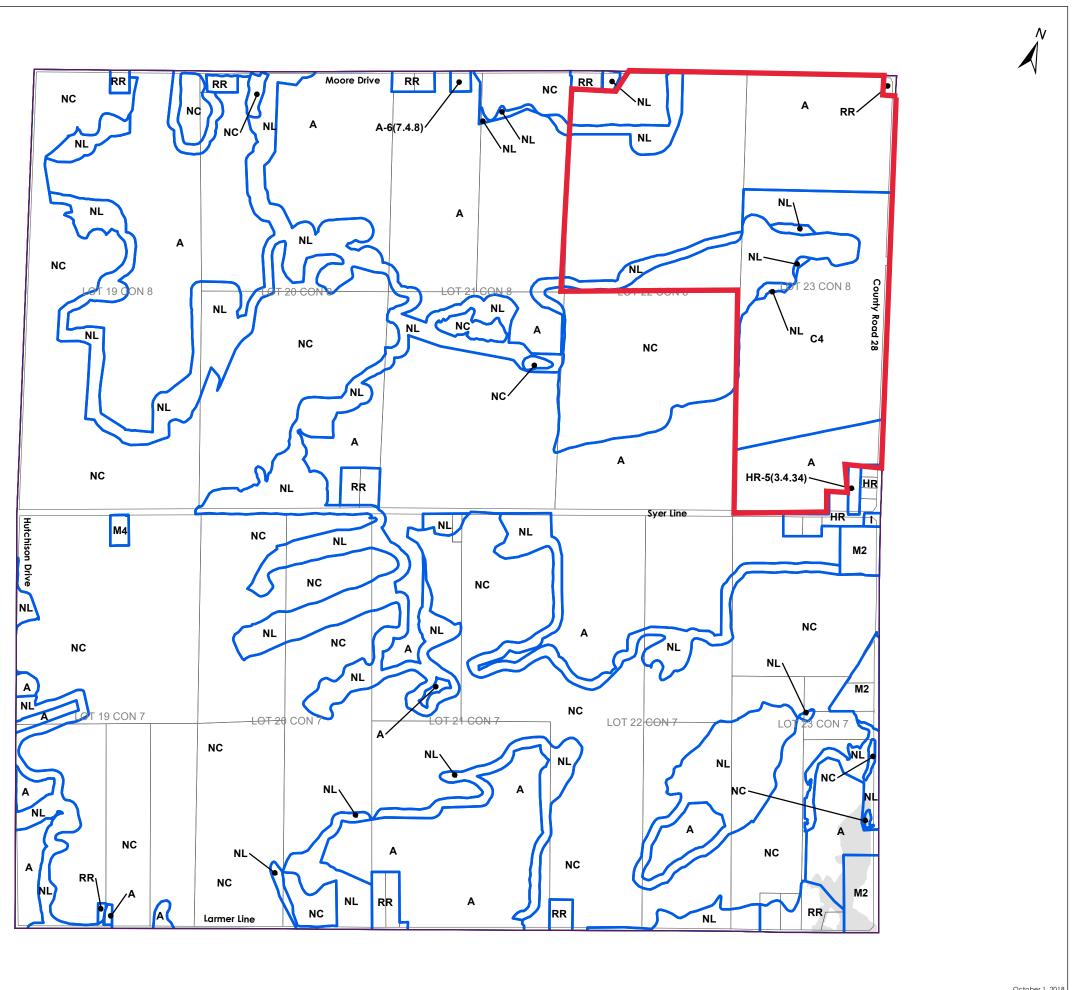
### **Natural Core and Natural Linkage Zone**

- **5.** (1) This section applies to the lands located in the area shown as Natural Core and Natural Linkage Zone on the map described in section 2.
- (2) Every use of land and every erection, location or use of any building or structure is prohibited on the lands described in subsection (1), except for,

a) The lands shall only be used for existing uses at the time of passing of this Zoning Order

### **Entertainment Commercial Zone**

- **6.** (1) This section applies to the lands located in the area shown as Entertainment Commercial Zone on the map described in section 2.
- (2) Every use of land and every erection, location or use of any building or structure is prohibited on the lands described in subsection (1), except for:
  - a) The lands shall be used for the existing uses and permitted uses for the Entertainment Commercial Zone ("C4") pursuant to Township of Cavan Monaghan Zoning By-law No. 2018-058 at the time of passing of this Zoning Order;
  - b) Assembly Hall;
  - c) Art Gallery;
  - d) Artisan Studio;
  - e) Banquet Hall;
  - f) Low intensity recreational uses;
  - g) Medical Office;
  - h) Personal Service Establishment;
  - i) Retail Store:
  - j) Farmer's Market;
  - k) Riding school or boarding stable;
  - I) Commercial school or studio;
  - m) Community Centre;
  - n) Craft Brewery;
  - o) Equestrian Uses;
  - p) Outdoor Commercial Patio;





Zoning

Floodplain Overlay

### **Zone Description**

A - Agricultural

C4 - Entertainment Commercial

HR - Hamlet Residential

I - Institutional

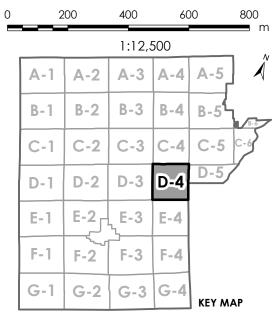
M2 - Rural Employment

M4 - Disposal Industrial

NC - Natural Core

NL - Natural Linkage

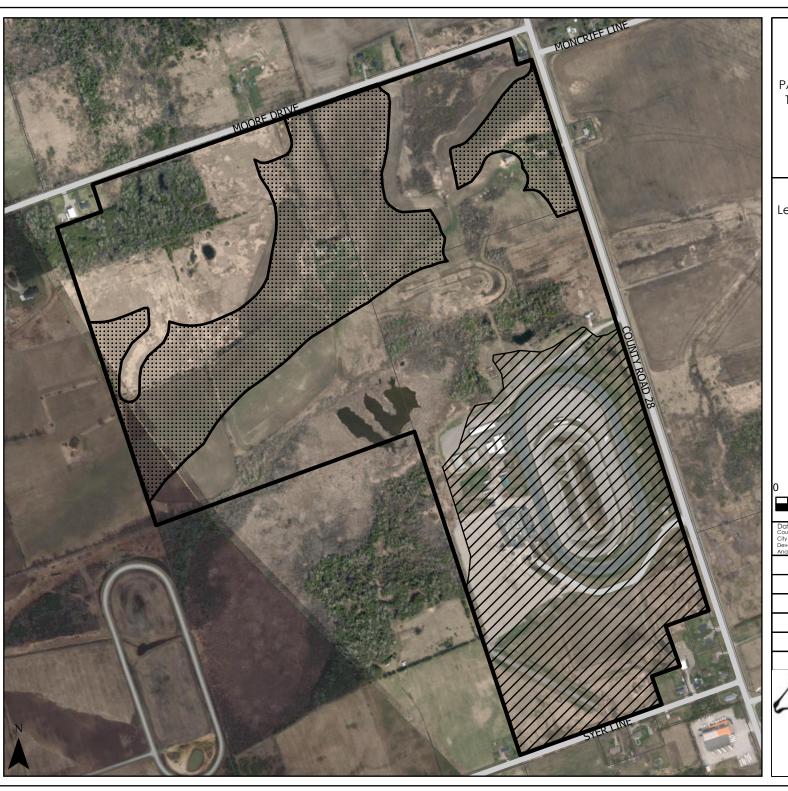
RR - Rural Residential



## Schedule A Zoning By-law

Township of Cavan Monaghan Zoning By-law No. 2018-58

Map D-4



### **MZO MAP**

PART OF LOTS 22 & 23, CONCESSION 8 TOWNSHIP OF CAVAN-MONAGHAN COUNTY OF PETERBOROUGH

Figure 2

Legend

Subject Lands

Proposed Residential Development Area

Proposed Employment Commercial

Development Area

Scale: 1:8,000

50 100

400

Meters

Data Sources
County of Peterborough Online GIS
Cityl of Peterborough, Peterborough, Maxar
Developable Area Least Constraints figure 3 of Preliminary Constraints

Analysis by Cambium, dated April 2021.				
Created In:	ArcMap 10.7			
Drawn By:	JW			
Checked By:	DK			
Map Date:	June 2021			
Project Number:	85152			
Map Number:	2			



