

# **Regular Council Meeting**

To:	Mayor and Council
Date:	January 27, 2025
From:	Brigid Ayotte – Economic Development & Communications Officer and Wayne Hancock, Director of Public Works
Report Number:	PEB 2025-01
Subject:	Township Surplus Lands

#### Recommendations:

- That Council declare lands surplus identified as the Elmdale Road Property 15-09-030-001-09800, Lot 2, Concession 10 North Monaghan Ward and Bailieboro Property 15-09-010-010-00700, Lot 23, Concession1, Cavan; and
- 2. That Council direct Staff to dispose of surplus land in accordance with the Disposition of Land By-law No. 2016-07.

#### Overview:

Staff have been reviewing Township owned properties and determining if there are any future uses that the Municipality may have for these lands. In discussions with staff, we do not believe there is a future need and therefore we are seeking Council's support to declare them surplus with the intent to sell.

The two below properties have been owned by the Township for many years and have been vacant.

Under the Township's Disposition of Land By-law No. 2016-07, Section 6.1: "Prior to disposing of any viable property, Council shall pass a resolution at a meeting open to the public; declare the land to be surplus to the needs of the Municipality."

Roll #	Working Title	Acreage	Zoning	OP
15-09-030-001-09800	Elmdale Road	106	Rural	Rural
	Property		Employment	Employment
			(M2) and	and Natural
			Natural	Heritage
			Linkage	
			(NL) Natural	

			Core (NC)	
15-09-010-010-00700	Bailieboro Property	3.59	Open	Agricultural
			Space (OS)	

# **Elmdale Road Property**

The Township acquired this property in June 2002 for \$400,000. The original intent was that this parcel be developed and sold for employment lands. In the Council approved 2020 Growth Management Strategy (GMS), the property was identified as one that could be removed from the Rural Employment Land inventory however, given the delay of the Township's Official Plan these lands remain as Rural Employment. Recently, there have been inquiries about this property given its location and that the zoning is in place rural employment there is an opportunity for these lands to be sold for development. This property has natural core linkages however, there is also a buildable area that could be developed close to Elmdale Road. Last year the Township installed a culvert and entrance.

Figure 1 (a): Elmdale Road Property (Lot 2, Concession 10 North Monaghan Ward)



Figure 1 (b): Elmdale Road Property (Lot 2, Concession 10 North Monaghan Ward)



# **Bailieboro Property (Brewda Park)**

This parcel of land was originally dedicated parkland as part of a subdivision (Plan 9M736). A park has not been developed on the site given the location and access. It is currently zoned Open Space (OS) which permits a number of uses particularly a private or public park and/or a public use. The property fronts on to a major roadway (County Road 28) and could be rezoned as a residential lot and there valuable for development. There are no outside inquiries on this property at this. Staff are recommending this property be declared surplus and rezoned rural residential prior to selling the property.

Figure 2 (a): Bailieboro Property (Lot 23, Concession 1, Cavan Ward)

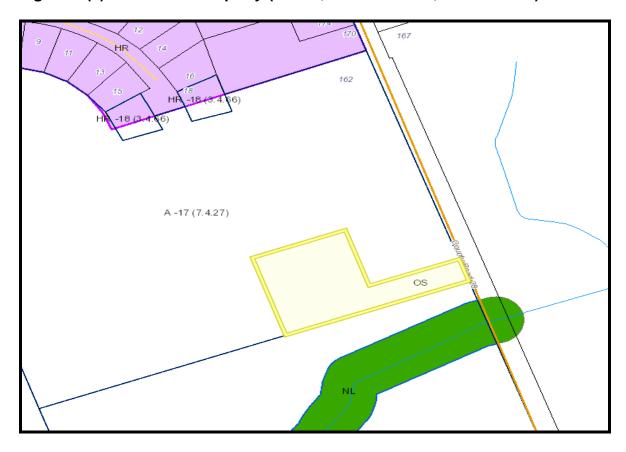


Figure 2 (b): Bailieboro Property (Lot 23, Concession 1, Cavan Ward)



Financial Impact:	
No costs at this time.	
Attachment:	
Disposition of Land By-law No.2016-07	
Respectfully Submitted by,	Reviewed by,
Brigid Ayotte Economic Development & Communications Officer	Wayne Hancock Director of Public Works

Yvette Hurley Chief Administrative Officer

# The Township of Cavan Monaghan

By-law No. 2016-07

# Being a by-law to establish a policy and procedure for the sale and other disposition of land

Whereas the Municipal Act, 2001, as amended, provides that a municipality has the capacity, rights, powers and privileges of a natural person for the purpose of exercising its authority under this or any other Act;

**And Whereas** the Municipal Act, 2001, as amended, stipulates that a municipality shall adopt and maintain policies with respect to the sale and other disposition of land;

Now Therefore the Council of the Township of Cavan Monaghan enacts as follows:

# 1. Purpose:

This By-law is enacted for the purpose of establishing a policy and procedures, including the giving of notice, governing the disposition of land that is surplus to the Corporation of the Township of Cavan Monaghan and to foster the following principles in order that the best interests of the Municipality are advanced and maintained when the disposition or potential disposition of land is considered:

- i. Consistency and due process,
- ii. Transparency and accountability, and
- iii. Flexibility and responsiveness.

In addition to disposing of land that has been declared surplus to the needs of the Municipality to meet its current or future program and operational requirements, Council also acknowledges that the disposition of land may be required or deemed in the best interests of the Municipality for other reasons such as economic growth, income, job creation, community development, and to correct title/ownership issues.

## 2. Definitions:

**Abutting land** means land that has a common boundary with the land owned by the Township of Cavan Monaghan.

Act means the Municipal Act 2001, as amended.

**Appraisal** means an independent written fair market evaluation of land (and including any improvements thereon) by a certified real estate appraiser (CRA).

**Chief Administrative Officer** means the Chief Administrative Officer of the Township of Cavan Monaghan.

Clerk means the Clerk of the Township of Cavan Monaghan.

Council means the Council of the Township of Cavan Monaghan.

**Disposition, Disposal and Dispose** means the sale, transfer, conveyance or exchange of land, or the granting of a lease for a term of twenty-one (21) years or longer, but does not include the granting of an easement or right of way.

**Licensed Realtor** means a realtor licensed and in good standing with the Real Estate Council of Ontario and who has experience in the Township of Cavan Monaghan.

**Non-Viable Property** means a parcel(s) of land for which a building permit cannot be granted because either it is landlocked, or because it is of insufficient size and shape to permit development unless developed in conjunction with abutting land.

**Surplus Land** means land and structure(s) which the municipality does not require ownership of to meet its current or future program and operational requirements and has been declared surplus under this by-law.

**Viable Property** means a parcel of land, which, on its own, would be eligible for a building permit, or can be assembled with other land to increase the development or redevelopment potential of the whole, and includes any parkland or part of any park.

# 3. Request to Purchase Land

- **3.1** All inquiries regarding the possible purchase and sale of municipally owned land shall be directed and kept in the Clerks Department.
- 3.2 Individual persons or corporations interested in acquiring land owned by the Township, shall provide a letter of request to the Clerk. The letter of request shall contain:
  - a) the municipal address of the individual, contact information of the person or corporation making the request;
  - the reasons for or the purpose of the request to purchase the land including the proposed or intended use and whether the applicant owns abutting land;
  - c) the address and/or legal description;
  - d) a survey, map or location sketch of the said lands;
  - e) the dollar amount or lands proposed to be exchanged as consideration.
- 3.3 The Clerk shall verify that the land in question is owned by the municipality, and shall circulate the request to the Township's Department Heads/Directors for feedback, to determine if it is appropriate to dispose of

the land, or if there are reasons why the Municipality should not dispose of the land at this time. Staff may recommend conditions to the sale of the land.

- **3.4** Recommendations from Department Heads/Directors and any conditions that should be imposed on the disposition shall be made to the Clerk.
- 3.5 If it is the consensus of the Department Heads/Directors that staff will not support the sale of land, the Clerk shall inform the requester of this decision. The requester may then address as a delegation at a Regular Council meeting if they wish to seek an alternate outcome.
- **3.6** The requester, upon receipt of comments provided under section **3.5** above, if unsatisfied may then appear as a delegation at a Regular Council meeting if they wish to seek an alternative outcome.

#### 4. Appraisal

- **4.1** Prior to offering any surplus land for disposal, the Clerk shall obtain an appraisal of the land. The appraisal shall be deemed a confidential document to be used solely as a guide to Council.
- **4.2** Notwithstanding the above requirement, the Municipality shall not be required to obtain an appraisal where staff direction is provided by Council resolution, that an appraisal is not warranted for a particular parcel of land.

#### 5. Costs of Disposal

- 5.1 All of the Municipality's costs associated with the disposition of viable property, including the transfer for a nominal amount, shall be borne by the party or parties acquiring the land, unless otherwise directed by Council.
- 5.2 All of the Municipality's costs with respect to the disposition of non-viable property save and except a land exchange for municipal purposes, shall be recovered from the purchaser or lessee, unless, in the sole opinion of the Municipality, it is desirable to waive this requirement. In addition, the applicant may be required to enter into an agreement to the satisfaction of the Municipality and pay a deposit toward the expected costs to be incurred by the Municipality.

#### 6. Declaration of Surplus Land

6.1 Prior to disposing of any viable property, Council shall pass a resolution at a meeting open to the public; declare the land to be surplus to the needs of the Municipality.

#### 7. Notice

- 7.1 Council shall, in the resolution indicating its intent to dispose of real property, direct that notice be provided to the public at least fourteen (14) days prior to the passage of the by-law approving the disposal of the property. The methods of notice may include the following:
  - a) Publication in a local newspaper or newspapers;
  - **b)** Publication on the Municipal website:
  - c) Publication on other professional websites which may include; Realty.ca and/or MLS.ca, should a licensed realtor be secured;
  - **d)** Posting a sign on the property indicating the Municipality's intent to sell:
  - e) Any other means of communication acting reasonably and in good faith that is deemed to be appropriate in the circumstances, in order to give notice to the public.

## 8. Disposal of Land

- **8.1** Viable property shall be disposed of, or receive offers to purchase solicited by, one or more of the following methods:
  - a) Public auction
  - **b)** Public tender
  - c) Direct negotiation and sale
  - **d)** Listing with a licensed realtor
  - e) Land exchange
  - f) Call for proposal (RFP)
- **8.2** Where the Chief Administrative Officer chooses to list the land for sale with a licensed realtor, the said realtor shall be determined through a competitive process for purchasing services in accordance with the Corporation's procurement policies.
- **8.3** Where the Chief Administrative Officer receives a reasonable offer, he/she shall either:
  - a) Reject the offer;
  - **b)** Make a counteroffer:
  - **c)** Make a recommendation to the Council to accept, reject or make any counteroffer.
- **8.4** The Council may, on its own initiative or on the recommendation of the Chief Administrative Officer, agree to dispose of land on any terms.

## 9. Exempt Classes of Land

**9.1** The following classes of land are exempt from the requirements of sections 3 to 8 inclusive:

- a) All cemetery plots;
- b) Any land transferred to the Municipality for security or for temporary roads or other works in connection with any agreement to which the Municipality is party under the Planning Act, as amended;
- c) Land 0.3 metres or less in width acquired in connection with an approval or decision under the Planning Act, as amended;
- **d)** Property being repurchased by an owner in accordance with the Expropriations Act, as amended.
- **9.2** All classes of land listed in section **9.1**, except property owned by the Municipality that is zoned for industrial uses, shall be disposed by the Municipality on any terms as approved by the Chief Administrative Officer or Council.

## 10. Terms of Disposition and Exemptions

- 10.1 Notwithstanding that the public notice of the intended disposition has been given and that one or more interested parties may present to Council an Offer to Purchase the real property, nothing shall restrict the absolute discretion of Council to retain the land or to dispose of the land on such terms and conditions as may be fixed by Council, which shall include the power to sell the real property for nominal consideration (subject to the antibonusing provisions of the Municipal Act, 2001 as it may be amended from time to time), and to whomever it wishes, regardless of whether the disposition is to the party which apparently has presented the best offer.
- 10.2 Notwithstanding sections 6 and 7, non-viable properties are exempt from the declaration of surplus land and notice provisions of this By-law, and can therefore be sold by the Municipality without the need to declare intent to sell or give notice, unless otherwise directed by Council.

# 11. Repeal of Previous By-law

**11.1** That By-law Number 2007-64 being a by-law to establish policies for the sale and other disposition of land be repealed in its entirety.

Read a first, second and third time and passed this 18th day of January, 2016.

Scott McFadden

Mayor

Elana Arthurs

Affers

Clerk